# FOR FISCAL YEAR ENDED

### **CITY OF PHOENIX, ARIZONA**

### POPULAR ANNUAL FINANCIAL REPORT





**INVESTING IN THE FUTURE OF PHOENIX** 



# **City of Phoenix**



Popular Annual Financial Report

For the Fiscal Year Ended June 30, 2023

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Jeffrey J. Barton, City Manager

#### Phoenix Strategic Plan Focus Areas:

**Economic Development and Education** - Ensuring a sustainable and forward-looking economic development strategy that encourages high-wage jobs.

**Financial Excellence** - Maintaining fiscally sound and sustainable financial plans and budgets that reflect community values and residents' priorities.

**Infrastructure** - Creating and maintaining high-quality and diverse infrastructure systems.

**Innovation and Efficiency** - Seeking continuous improvement and maintaining our culture of innovation and efficiency, including right-sourcing.

**Neighborhoods and Livability** - Ensuring healthy, safe and beautiful neighborhoods that enhance the quality of life for all residents.

**Phoenix Team** - Supporting our employees, volunteers, and community partners to work together in order to serve our residents with the highest standard of quality and customer service.

Public Safety - Maintaining safe neighborhoods throughout the City.

**Social Services Delivery** - Encouraging new methods of social services that support independence, quality of life, and sustainable service.

**Sustainability** - Securing environmental and economic livability for future generations in the region, with an emphasis on solar energy.

**Technology** - Focusing on a "web-enabled City" that embraces technological innovation and automated City services.



### Message from the City Manager

#### Greetings:

This marks our 13<sup>th</sup> annual City of Phoenix Popular Annual Financial Report which will provide an overview of the City's financial outlook, financial position, assets and debt for the fiscal year ended June 30, 2023.

The 2022-2023 City of Phoenix Budget reflects broad Council and community priorities. As a result of the strong Phoenix economy, strategic actions taken by City Council and City Management, along with the commitments of City employees to provide services and control spending through the pandemic, the budget remains balanced and provides enhanced city services for the community.

The 2022-23 General Fund Budget includes \$24 million in service additions that will continue to move the City forward in addressing several key priorities discussed over the last few years. To further enhance the City's ability to withstand the economic uncertainty ahead and to provide resources for critical projects and priorities, the budget also recommends strategically creating two General Fund set-asides that would serve a dual purpose. The set-asides totaling \$52 million include \$30 million for future employee compensation increases and \$22 million for future Council and community priority areas.

I want to thank the Mayor and City Council for your strong leadership over the past year and throughout the COVID-19 pandemic. I also want to thank our residents who participated in the budget process. Your feedback is critical to ensure the adopted budget reflects your priorities. I am honored to work for you to ensure we continue delivering exceptional programs and services to all Phoenix residents.

Sincerely, Jeffrey J. Barton City Manager



### Message from the Chief Financial Officer

#### Dear Reader:

In an effort toward complete transparency, I am pleased to submit to residents the City of Phoenix Popular Annual Financial Report (PAFR) for the fiscal year ended June 30, 2023. The information presented in this report is based primarily on the City of Phoenix Annual Comprehensive Financial Report (ACFR) which is available in its entirety online at https://www.phoenix.gov/finance/annualreports.

The objective of the PAFR is to provide an easily understandable summary of the City's financial status. This report focuses on the entire financial picture of the City for all functions provided to our residents and excludes discretely presented component units of the City. The report includes information about City management, an overview of the City's eco-nomic outlook and key financial information concerning the City's revenues, expenditures, capital assets, and debt.

I hope that you find the information helpful and encourage you to access our audited ACFR on the City's website for more detailed information on the City's finances. Your questions, comments and suggestions regarding this report are welcome. You can contact the Finance Department on the 9th floor of 251 W. Washington St., Phoenix, AZ 85003 or at 602-262-7166.

Sincerely, Kathleen Gitkin, Chief Financial Officer

#### Financial Excellence Strategic Plan:

- Maintain high bond ratings
- Prioritize capital and funding plans for critical infrastructure
- Provide accurate and reliable revenue and expenditure forecasting
- Maintain a transparent financial environment, free of fraud, waste, and abuse

#### **Finance Department Mission:**

To provide citywide financial leadership through the management of best in class business practices that safeguard the public's assets and provide our customers with transparency, information and financial expertise.

#### City of Phoenix, Arizona

#### **Bond Ratings:**

| Description                           | Moody's | S & P | Fitch* |
|---------------------------------------|---------|-------|--------|
| General Obligation                    | Aa1     | AA+   | AAA    |
| Senior Lien Excise Tax Revenue        | Aa2     | AAA   | AA+    |
| Senior Lien Airport Revenue           | Aa2     | AA -  | -      |
| Junior Lien Water System Revenue      | Aa2     | AAA   | -      |
| Senior Lien Wastewater System Revenue | Aa2     | AAA   | -      |

\*Currently, Fitch does not rate the City's Enterprise or Special Revenue credits.

Note: See Exhibit H-10 in City ACFR for a comprehensive list of all bond ratings.



For the Fiscal Year Ended June 30, 2023

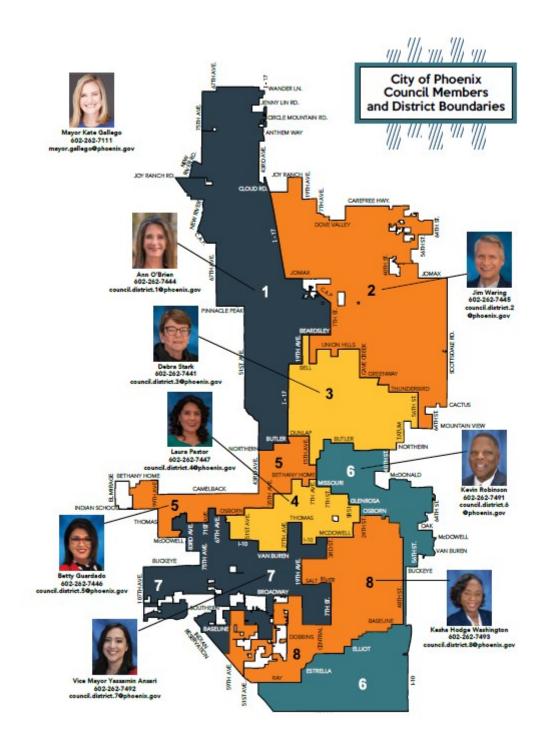


Kathleen Gitkin Chief Financial Officer



### **About Phoenix City Council**

Phoenix operates under a Council-Manager form of government. Under this organizational structure, the Mayor and Council appoint a City Manager to act as the Chief Operating Officer. The Mayor and City Council set policy direction and the City Manager implements those policies. In 1982, an initiative was passed by the City voters creating a district system for electing council members. The Mayor is elected at-large, while Council members are elected by voters in each of eight separate districts they represent for four-year terms. The Mayor and each Council member have equal voting power.





### **Award for Outstanding Achievement**

The Government Finance Officers Association of the United States and Canada (GFOA) has given an Award for Outstanding Achievement in Popular Annual Financial Report for the fiscal year ended June 30, 2022. The Award for Outstanding Achievement in Popular Annual Financial Reporting is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government popular reports.

In order to receive an Award for Outstanding Achievement in Popular Annual Financial Reporting, a government unit must publish a Popular Annual Financial Report, whose contents conform to program standards of creativity, presentation, understandability and reader appeal.

We believe our current report continues to conform to the Popular Annual Financial Reporting requirements, and we are submitting it to GFOA to determine its eligibility for another Award.



Government Finance Officers Association

#### Award for Outstanding Achievement in Popular Annual Financial Reporting

#### Presented to

#### City of Phoenix Arizona

For its Annual Financial Report For the Fiscal Year Ended

June 30, 2022

Christopher P. Morrill

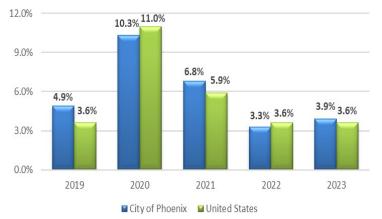
Executive Director/CEO



### Where We've Been

Phoenix continues to be an attractive place to live and work, a national leader for attracting businesses, and has been one of the most rapidly growing metropolitan areas in the country in recent decades. Recent years have seen substantial growth in terms of population, employment, and retail sales.

The City continues to implement policies and standards to remain structurally balanced, maintain or improve current service levels, and attract wealth generating companies.

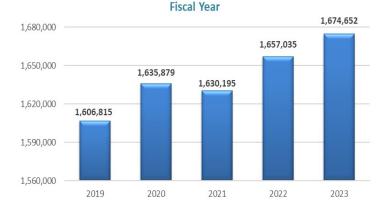


**Unemployment Rates** 

**Calendar Year** 

Secondary assessed valuation is a measure of taxable property value. For fiscal year 2015-16, the primary assessed valuation and the secondary assessed valuation were combined into a single valuation of \$10.6 billion. Between fiscal years 2015-16 and 2021-22, the assessed valuation increased by 39.6% to \$14.8 billion. The assessed valuation increased another 4.7% to \$15.5 billion for fiscal year 2022 -23.

City total property tax rate (Primary and Secondary) for fiscal year 2022-23 was set to \$2.11 per \$100 assessed valuation.

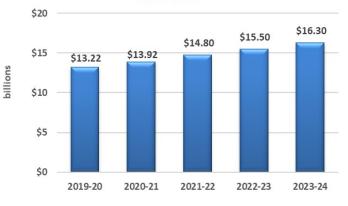


**City of Phoenix Population** 

#### During the period of 2010 to 2020, population growth was an estimated 11.2% in Phoenix compared to an estimated 7.4% for the U.S. In that same time frame, employment in the Phoenix area and in the U.S. grew 25.4% and 8.9%, respectively.

The Phoenix area employment mix is well diversified and fairly similar to that of the U.S. An exception is construction and financial employment due to rapid population and employment growth.

The primary employment sectors and their share of total employment consist of service industries (56%); trade, transportation, and utilities (19.3%); government (9.6%); construction (6.8%); and manufacturing (6.4%).



#### Secondary Assessed Valuation Fiscal Year



### Where We're Headed

#### Phoenix Strategic Plan Focus Area: Infrastructure

Creating and maintaining high-quality and diverse infrastructure systems.

#### Vison Zero Road Safety Action Plan

In September 2022, Phoenix City Council unanimously approved a comprehensive Vision Zero Road Safety Action Plan and the allocation of \$10 million in annual funding for its implementation. The Road Safety Action Plan — Moving To Vision Zero was created to fundamentally shift the way the City of Phoenix addresses and responds to crashes, develop systemic strategies to improve safety, and provide a road-map for the City to hone a "safety-first", proactive stance in reducing and ultimately preventing road fatalities.

The goal of the plan is to reduce the number of traffic fatalities and serious injuries in Phoenix to zero by 2050, and connects with the Vision Zero philosophy that those types of incidents are preventable.



#### Phoenix Strategic Plan Focus Area: Technology

Focusing on a "web-enabled City" that embraces technological innovation and automated City services.

#### **Revised and Updated City Manager's Performance Dashboard**

The new City Manager's Performance Dashboard launched in 2022. It enhances transparency, highlights City achievements, and identifies potential areas for improvement. The dashboard serves as a comprehensive and easy-to-understand resource of services and programs offered to the Phoenix community and encompasses more than 130 metrics from 28 City departments.



#### **Phoenix Strategic Plan Focus Area: Sustainability** Securing environmental and economic livability for future generations in the region, with an emphasis on solar energy.

#### **Heat Response Plan**

In March 2022, the City Council approved a Heat Response Plan. It established three goals, including a reduction in heat-associated deaths, fewer heatrelated service calls, and an evaluation of 100% of the current heat response programs and services. In January 2023, the City Council voted to access funding that will be used to plant trees equitably in Phoenix with a focus on neighborhoods most impacted by rising temperatures.



### **Basis of Accounting**

The term "basis of accounting" is used to describe the timing of recognition, or when the effects of transactions or events should be recognized. The financial statements presented in this report were prepared using the Generally Accepted Accounting Principles (GAAP) basis of accounting. Other reports issued by the City may use the budget basis of accounting.



The timing of revenue and expenditures may be different under the GAAP basis of accounting than under the budgetary basis of accounting. For example in GAAP accounting, revenues are recognized in governmental funds as soon as they are both measurable and available. Under the budgetary basis of accounting, revenue may be deferred until amounts are actually received in cash.





The City maintains budgetary controls, which are designed to ensure compliance with legal provisions of the annual budget adopted by the City Council. An operating budget is legally adopted by ordinance each fiscal year and sets limits on the amount the City is able to spend on City functions. Some reports issued by the City use the budget basis of accounting to compare City financial activities to the adopted budget. Most of the statements in this report were taken from the City's ACFR, which is prepared using the GAAP basis of accounting.



Another difference occurs in the recognition of an encumbrance, which is an amount for which there is a legal obligation to spend in the future, such as entering into a contract with a business to supply the City a product or service.

Under the budgetary basis of accounting, the encumbered amount can be classified as an expense when the contract is signed, but under the GAAP basis of accounting encumbrances are not classified as expenditures until the service has been performed.



### **Government-Wide Statement of Net Position**

| June 30, 2023, 2022 and 2021        | Total City Government |             |             |  |  |  |
|-------------------------------------|-----------------------|-------------|-------------|--|--|--|
| (in thousands)                      | 2023                  | 2022        | 2021        |  |  |  |
| Assets:                             |                       |             |             |  |  |  |
| Cash and investments                | 3,815,146             | 3,371,368   | 3,074,279   |  |  |  |
| Current and other assets            | 4,966,265             | 4,846,728   | 4,025,730   |  |  |  |
| Capital assets, net of depreciation | 14,141,369            | 13,784,688  | 13,252,596  |  |  |  |
| Total assets                        | 22,922,780            | 22,002,784  | 20,352,605  |  |  |  |
| Deferred outflows of resources      | 913,340               | 822,760     | 777,252     |  |  |  |
| Liabilities:                        |                       |             |             |  |  |  |
| Long-term liabilities               | 12,304,710            | 12,223,204  | 12,556,419  |  |  |  |
| Other liabilities                   | 1,825,765             | 2,022,567   | 1,541,250   |  |  |  |
| Total liabilities                   | 14,130,475            | 14,245,771  | 14,097,669  |  |  |  |
| Deferred inflows of resources       | 643,890               | 876,022     | 431,686     |  |  |  |
| Net position:                       |                       |             |             |  |  |  |
| Net investment in capital assets    | 8,059,519             | 7,577,114   | 6,731,809   |  |  |  |
| Restricted                          | 2,023,895             | 1,749,270   | 1,688,060   |  |  |  |
| Unrestricted                        | (1,021,659)           | (1,622,633) | (1,819,367) |  |  |  |
| Total net position                  | 9,061,755             | 7,703,751   | 6,600,502   |  |  |  |

Current and other assets - Assets that one can reasonably expect to convert to cash, sell, or use within one year.

<u>Capital assets</u> - The City's long-term investments in land, buildings, equipment, improvements, infrastructure, and construction in progress. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Page 9 provides more detailed information on capital assets.

**Deferred outflows of resources** - A consumption of net assets by the government that is applicable to a future reporting period. It has a positive effect on net position, similar to assets.

<u>Long-term liabilities</u> - Represents mainly debt obligations and net pension liability of the City. The proceeds from various debt issues are used to finance large projects such as road construction and major equipment purchases. Net pension liability is the total pension obligation for current and retired employees minus assets held in trust to meet those obligations.

<u>Other liabilities</u> - These are primarily debts that can be paid off in one year or less. This includes accounts payable, accrued payroll, and accrued interest payable.

**Deferred inflows of resources** - An acquisition of net assets by the government that is applicable to a future reporting period. It has a negative effect on net position, similar to liabilities.

<u>Net investment in capital assets</u> - This represents the City's investment in its capital assets less accumulated depreciation and any outstanding debt attributable to the acquisition, construction, or improvement of these assets.

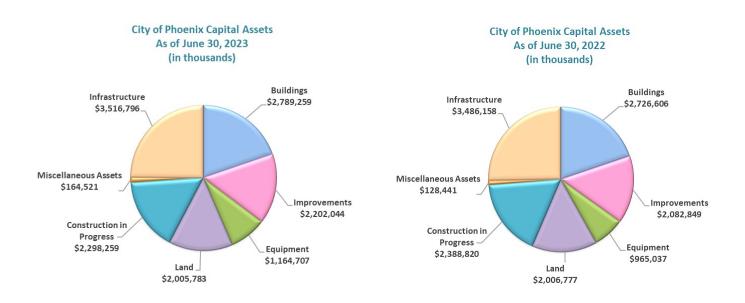
<u>Restricted net position</u> - Resources whose use is subject to externally imposed restrictions. The City has resources set aside for debt service payments, development impact fees restricted to growth-related projects, other capital projects, and required reserves.

<u>Unrestricted net position</u> - Resources available to the City to provide services to the citizens and creditors if there were no additional revenues or resources available.

### **Capital Assets**



The City invests in capital assets to provide services to and enhance the quality of life of our residents. As shown on the previous page, the City's total capital assets (net of depreciation) was \$14.1 billion and \$13.8 billion for the fiscal years ended June 30, 2023 and 2022, respectively. This total includes the following asset categories:



Asset Category Definitions:

- Buildings include police and fire stations, courts, libraries, recreation facilities and sports facilities.
- Improvements include upgrades such as parking lots, fences, bus shelters, playgrounds, sports courts and fields, and water treatment facilities.
- Equipment includes garbage and recycling trucks, police cars, fire engines, and light rail cars.
- Land means real estate purchased to provide services to residents like parks or police stations.
- Construction in Progress reflects the cost of all projects for construction of buildings, other improvements, and equipment that are in progress and not yet completed.
- Miscellaneous Assets include artwork, software, and water rights.
- Infrastructure includes water and sewer lines, streets, bridges and storm drains.

#### Major Additions to Capital Assets during the Fiscal Year 2022-23:

- Water and wastewater distribution, collection and treatment facilities projects valued at \$178.2 million.
- New and replacement water and sewer mains throughout the City valued at \$168.9 million.
- Various street and storm sewer projects throughout the City valued at \$153.6 million.
- Design and construction related to the light rail extension projects valued at \$86.9 million.
- Improvements to parks and trailheads throughout the City valued at \$48.4 million.
- Sky Harbor Sky Train extension from airport terminals to rental car center valued at \$36.0 million.



### Debt

The City utilizes general obligation bonds, municipal corporation obligations, revenue bonds, and loans from direct borrowings for long-term financing of facilities. The City currently utilizes revolving credit facilities for short-term obligations.

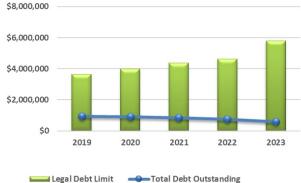
#### **General Obligation Bonds**

The City typically issues general obligation bonds to fund the capital projects of general government (non-enterprise) departments. These projects include cultural facilities, fire, police, library, parks and recreation, mountain preserves, storm sewers, streets, and transportation. The annual debt service on these bonds is paid from secondary property taxes.

State law dictates that revenue collected for the City's secondary property tax levy be used solely to pay principal and interest on long-term debt. The law imposes two limits on the total of general obligation debt; an amount equal to 20% of the City's secondary assessed valuation can be issued to fund capital projects for water, sewer, artificial light, open space preserves, parks, playgrounds, streets, and facilities for recreation, law enforcement, fire, emergency services, and transportation. An amount equal to 6% of the secondary assessed valuation can be issued for all other purposes. These limits are known as the Legal Debt Limit.



20% Legal Debt Limit



#### Municipal Corporation Obligations

Revenue bonds are secured by taxes, user fees, and charges for services and are not considered a general obligation of the City. This includes Municipal Corporation bonds issued by the City of Phoenix Civic Improvement Corporation (the "CIC"), an affiliated nonprofit corporation that issues bonds or certificates of participation to finance certain facilities and equipment. The City makes lease purchase payments to cover the principal and interest on these obligations.

#### **Revenue Bonds**

State law authorizes the City to issue voter-approved highway user revenue and utility revenue bonds. The City currently has no outstanding voter-approved revenue bonds.

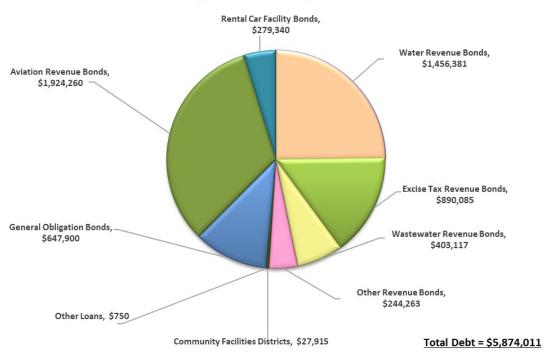
#### **Short-Term Obligations**

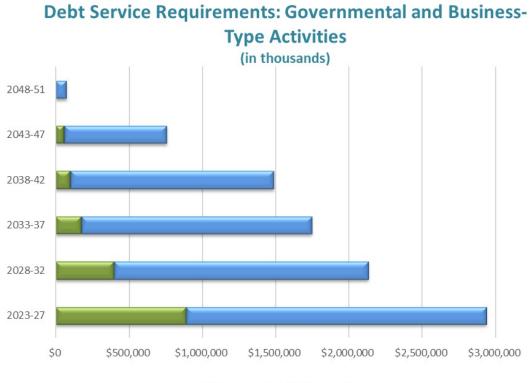
The City currently has 3 revolving credit facilities totaling \$600.0 million for Transportation 2050, water, and wastewater. Each revolving credit facility is for \$200.0 million and for a three-year loan period with options to extend the loan period.



Debt (continued)

## 2023 Outstanding Long-Term Debt by Type (in thousands)





Governmental Business-Type

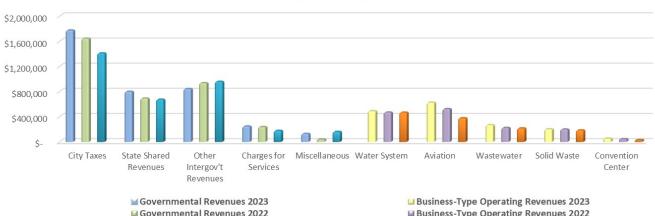
For the Fiscal Year Ended June 30, 2023



### Where the Money Comes From

Governmental and Business-Type Revenues





Governmental Revenues 2021

Business-Type Operating Revenues 2022 Business-Type Operating Revenues 2021

|                            |            | State   | Other      | Charges for |               |           |
|----------------------------|------------|---------|------------|-------------|---------------|-----------|
|                            | City Taxes | Shared  | Intergov't | Services    | Miscellaneous | Total     |
| Governmental Revenues—2023 | 1,774,833  | 799,597 | 828,407    | 247,124     | 142,659       | 3,792,620 |
| Governmental Revenues—2022 | 1,645,068  | 691,895 | 936,570    | 238,364     | 39,361        | 3,551,258 |
| Governmental Revenues-2021 | 1,410,625  | 674,518 | 958,339    | 178,652     | 161,926       | 3,384,060 |

|                                  | Water   |          |            |             | Convention |           |
|----------------------------------|---------|----------|------------|-------------|------------|-----------|
|                                  | System  | Aviation | Wastewater | Solid Waste | Center     | Total     |
| Business-Type Operating Rev—2023 | 490,556 | 626,139  | 268,652    | 201,735     | 53,319     | 1,640,401 |
| Business-Type Operating Rev—2022 | 469,835 | 525,220  | 224,819    | 199,550     | 45,556     | 1,464,980 |
| Business-Type Operating Rev—2021 | 467,576 | 378,553  | 216,830    | 185,699     | 27,114     | 1,275,772 |

#### **Governmental Revenues**

Governmental funds are used to account for the basic functions of the City, such as police, fire, courts, streets, parks, libraries and public housing. The major governmental revenue categories are:

**City Taxes** — Includes sales taxes, property taxes, franchise fees, special taxing district revenues, and payments in-lieu of taxes. State Shared Revenues — The state of Arizona shares certain revenues with cities, such as income tax, state sales tax, vehicle license tax, and highway user revenues, as required by various state statutes.

Other Intergovernmental Revenues — Federal grants and revenues from other government sources.

Charges for Services — Revenues collected for services such as building inspections, court and police fees and public transit fares. **Miscellaneous** — Investment income, dwelling rentals, concession sales, fines, licenses and permits.

#### **Business–Type Revenues**

Business-type funds are used to account for activities that are financed and operated in a manner similar to private businesses. These funds are considered self-supporting in that the services rendered are generally financed through user charges or fees. The operating revenues shown in the chart do not include grants or transfers. In general, business-type revenues can only be used to support the expenditures of the business-type fund in which it was earned. The major business-type revenues are Water System, Aviation, Wastewater, Solid Waste and Convention Center.



### Where the Money Comes From

(continued)

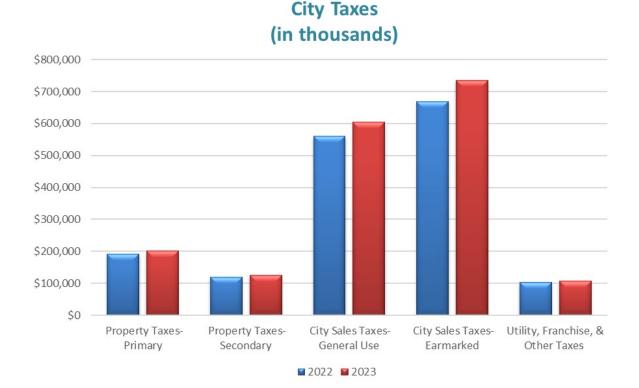
#### **Governmental Revenues Fiscal Year 2023**

City taxes account for 42% of governmental fund revenues. Some revenues are earmarked for specific uses, while others are available for general use.

Property Taxes - Arizona's property tax system provides for two separate tax systems: 1) a primary system for taxes levied to pay current operation and maintenance expenses; and 2) a secondary system for taxes levied to pay principal and interest on bonded indebtedness as well as for the determination of the maximum permissible bonded indebtedness.

<u>City Sales Taxes</u> - Sales tax revenues are either earmarked for specific uses, such as public safety, transit, the convention center, or are available for general use. This category not only includes retail sales tax, but also hotel/motel taxes, commercial rental, construction contracting, and motor vehicle rentals among others.

Utility, Franchise and Other Taxes - These taxes include franchise fees paid by public utilities, telecommunications companies, and cable television businesses. These taxes are available for general use.



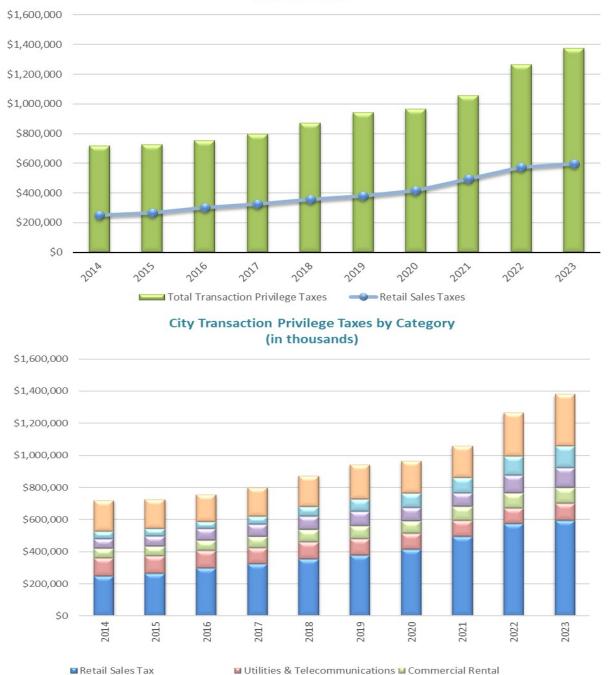
On average, for every tax dollar the City receives, \$0.08 is spent on debt service, and \$0.45 is earmarked for specific spending purposes, such as public safety or transportation. Leaving \$0.47 of every tax dollar to spend on general fund programs.



### Where the Money Comes From

#### (continued)

Transaction Privilege Taxes are imposed on various business activities. Revenues from these activities or tax categories are distributed to various funds depending on the tax allocation structure approved by voters. The retail sales tax fund distribution is shown on the following page.



#### Retail Sales Taxes as a Portion of Total Transaction Privilege Taxes (in thousands)

Other tax categories include hotel/motel lodging, apartment/residential rental, motor vehicle rental, amusements, advertising, job printing, publishing, use tax, jet fuel, and retail food sales.

Restaurants & Bars

Other Tax Categories

Construction Contracting



Where the Money Goes

#### Where Your Retail Sales Tax Dollar Goes

Effective January 1, 2016, the City of Phoenix implemented a multi-level tax rate which impacted Retail Tax: 1) Level 1 at 2.3% for first amount equal to or less than \$10,000 for a single item, 2) Level 2 at 2.0% for amounts greater than \$10,000 for a single item. Adding in the state and county sales tax rates, the total tax rate for most items purchased at retail in the City is 8.6%.

| 2.3%        | City of Phoenix                     |
|-------------|-------------------------------------|
| 5.6%        | State of Arizona                    |
| <u>0.7%</u> | Maricopa County                     |
| 8.6%        | <b>Total Phoenix Sales Tax Rate</b> |

#### Where the Phoenix 2.3% Goes:

1.2% General Fund — The General Fund provides for many of the major functions of the City including public safety (police and fire), courts, street maintenance, park & recreation services, preserving & revitalizing Phoenix neighborhoods, and advancing environmental protection & sustainability programs. It is the primary operating fund of the City.
0.7% Transportation 2050 — Phoenix voters approved Transportation 2050, a 0.7% sales tax, effective January 1, 2016, to fund the City's Comprehensive Transportation Plan including new light rail lines, bus expansion and street improvements. This tax supersedes the 0.4% Transit 2000 sales tax approved by voters in March 2000.

**0.2%** Public Safety Expansion — This ordinance, approved by voters in 2007, provides for the funding of additional police officers and firefighters.

**0.1%** Neighborhood Protection — Fund Created in 1993 as a result of the enactment of the Neighborhood Protection Ordinance (Proposition 301), this fund expanded Police, Fire, and Neighborhood Block Watch Programs.

**0.1% Parks and Desert Preserves** — In 2007, Phoenix voters reauthorized the Phoenix Parks and Preserve Initiative that provides funds to save thousands of acres of state trust land, make improvements to neighborhood and community parks, and build regional parks.



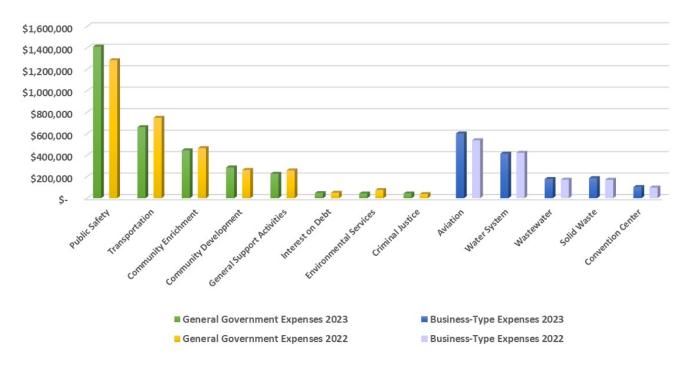


### Where the Money Goes

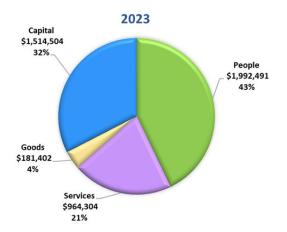
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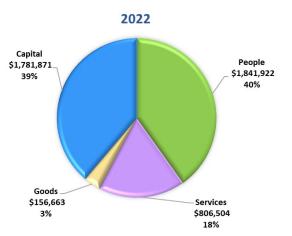
Governmental and Business-Type Expenses For the Years Ended June 30, 2023 and 2022 (in thousands)

> <u>Total Expenses:</u> FY23 - \$ 4,652,701 Total Expenses: FY22 - \$ 4,586,960



- People The cost of employees including wages and benefits
- **<u>Capital</u>** Costs of property, plant and equipment; primarily depreciation and interest
- Services Contractual services provided by external entities
- Goods Inventories, supplies, and materials







### Where the Money Goes

(continued)

| 2023                       |           |          |         |           |           |                  |               |
|----------------------------|-----------|----------|---------|-----------|-----------|------------------|---------------|
| -                          | People    | Services | Goods   | Capital   | Total     | % of<br>Subtotal | % of<br>Total |
| General Government         |           |          |         |           |           |                  |               |
| Public Safety              | 1,161,882 | 86,782   | 37,829  | 124,317   | 1,410,810 | 44.52%           | 30.32%        |
| Transportation             | 76,082    | 125,810  | 16,464  | 442,360   | 660,716   | 20.85%           | 14.20%        |
| Community Enrichment       | 146,599   | 177,134  | 24,202  | 103,649   | 451,584   | 14.25%           | 9.71%         |
| Community Development      | 99,122    | 159,602  | 2,344   | 24,789    | 285,857   | 9.02%            | 6.14%         |
| General Support Activities | 92,824    | 39,570   | 3,897   | 90,474    | 226,765   | 7.16%            | 4.87%         |
| Interest on Debt           | -         | -        | -       | 46,762    | 46,762    | 1.48%            | 1.01%         |
| Criminal Justice           | 35,966    | 5,781    | 778     | 553       | 43,078    | 1.36%            | 0.93%         |
| Environmental Services     | 5,268     | 7,815    | 6,143   | 23,791    | 43,017    | 1.36%            | 0.92%         |
| Subtotal                   | 1,617,743 | 602,494  | 91,657  | 856,695   | 3,168,589 | 100.00%          | 68.10%        |
| Business-Type              |           |          |         |           |           |                  |               |
| Aviation                   | 58,679    | 188,507  | 13,961  | 341,143   | 602,290   | 40.58%           | 12.94%        |
| Water System               | 146,288   | 33,460   | 64,641  | 169,829   | 414,218   | 27.91%           | 8.90%         |
| Solid Waste                | 76,197    | 85,970   | 4,462   | 19,810    | 186,439   | 12.56%           | 4.02%         |
| Wastewater                 | 70,305    | 30,537   | 4,878   | 72,087    | 177,807   | 11.98%           | 3.82%         |
| Convention Center          | 23,279    | 23,336   | 1,803   | 54,940    | 103,358   | 6.97%            | 2.22%         |
| Subtotal                   | 374,748   | 361,810  | 89,745  | 657,809   | 1,484,112 | 100.00%          | 31.90%        |
| TOTAL                      | 1,992,491 | 964,304  | 181,402 | 1,514,504 | 4,652,701 |                  | 100.00%       |

2022

|                            |           |          |         |           |           | % of     | % of    |
|----------------------------|-----------|----------|---------|-----------|-----------|----------|---------|
| _                          | People    | Services | Goods   | Capital   | Total     | Subtotal | Total   |
| General Government         |           |          |         |           |           |          |         |
| Public Safety              | 1,065,451 | 47,872   | 23,932  | 147,098   | 1,284,353 | 40.35%   | 28.00%  |
| Transportation             | 74,558    | 63,274   | 8,250   | 602,378   | 748,460   | 23.51%   | 16.32%  |
| Community Enrichment       | 133,724   | 169,441  | 22,890  | 139,486   | 465,541   | 14.63%   | 10.15%  |
| Community Development      | 94,405    | 133,660  | 1,665   | 32,897    | 262,627   | 8.25%    | 5.73%   |
| General Support Activities | 102,010   | 52,060   | 7,224   | 96,844    | 258,138   | 8.11%    | 5.63%   |
| Environmental Services     | 9,900     | 19,572   | 12,122  | 33,777    | 75,371    | 2.37%    | 1.64%   |
| Interest on Debt           | -         | -        | -       | 50,328    | 50,328    | 1.58%    | 1.10%   |
| Criminal Justice           | 30,245    | 7,357    | 448     | 211       | 38,261    | 1.20%    | 0.83%   |
| Subtotal                   | 1,510,293 | 493,236  | 76,531  | 1,103,019 | 3,183,079 | 100.00%  | 69.40%  |
| Business-Type              |           |          |         |           |           |          |         |
| Aviation                   | 28,196    | 159,828  | 11,308  | 340,040   | 539,372   | 38.42%   | 11.76%  |
| Water System               | 143,166   | 26,512   | 58,988  | 193,877   | 422,543   | 30.10%   | 9.21%   |
| Wastewater                 | 67,918    | 33,320   | 3,703   | 67,180    | 172,121   | 12.26%   | 3.75%   |
| Solid Waste                | 72,228    | 70,753   | 5,063   | 23,177    | 171,221   | 12.20%   | 3.73%   |
| Convention Center          | 20,121    | 22,855   | 1,070   | 54,578    | 98,624    | 7.02%    | 2.15%   |
| Subtotal                   | 331,629   | 313,268  | 80,132  | 678,852   | 1,403,881 | 100.00%  | 30.60%  |
| TOTAL                      | 1,841,922 | 806,504  | 156,663 | 1,781,871 | 4,586,960 |          | 100.00% |



### Where the Money Goes (continued)

#### Public Safety Expenses ->

Transportation Expenses ->

bus and light rail operations.

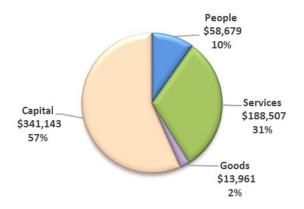
FY23 = \$660,716

(in thousands)

FY23 = \$1,410,810

(in thousands)

The City's largest expense category is Public Safety. This includes the Police and Fire departments. The Police Department provides law enforcement and community resources for police services and the protection of the lives and property of our residents. The Fire Department provides safety of life and property through fire prevention, fire control, and emergency medical and public education services.



Transportation expenses include costs incurred by the Street Trans-

portation and Public Transit departments. The Street Transportation

ters street lights, parking meters and traffic management. The majori-

ty of Public Transit expenditures are for service contracts related to

expenditures are primarily capital costs for designing, building and maintaining City streets. Additionally, Street Transportation adminis-

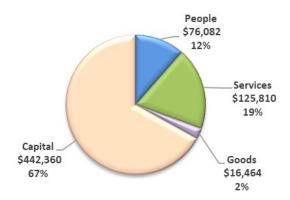
#### Goods \$124,317 9% Services \$86,782 6% People \$1,161,882 82%

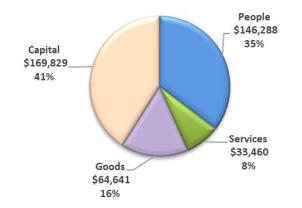
#### <- Aviation Expenses

FY23 = \$602,290

(in thousands)

The Aviation Department provides the Phoenix metropolitan area with a self-supporting system of airports and aviation facilities that accommodate general and commercial aviation in a safe, efficient and convenient manner. Major facilities include Sky Harbor International Airport, Deer Valley Airport, Goodyear Airport, and the Rental Car Center at Sky Harbor.





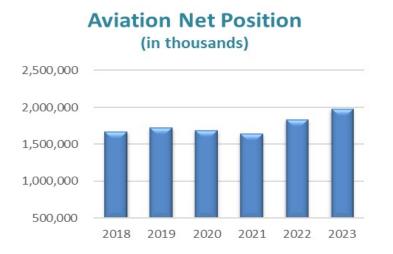
#### <--Water Expenses FY23 = \$414,218 (in thousands)

The City's Water Program provides a safe and adequate domestic water supply to all residents in the Phoenix water service area. All of Phoenix's water is treated at one of five water treatment plants before traveling through 7,000 miles of distribution lines to customers' taps within a 540-square-mile service area.



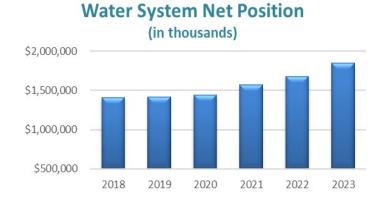
### **Business-Type Net Position**

Business-type funds (or Enterprise Funds) are used to report activity for which a fee is charged to users for goods or services, similar to private business. These funds can only be used to pay for the operational expenses of each business-type activity, including most of the capital improvements. Therefore, fees are set to recover all costs associated with providing these services.



The graphs on the next two pages show the net position balances for the City's four largest business-type funds. The net position balance is the difference between the assets and liabilities of each fund. The largest portion of the City's net position reflect investments in capital assets, such as land, buildings, and equipment. The excess of revenues over expenses in a fiscal year contribute to the net position of a fund. Over time, increases or decreases in net position may serve as a useful indicator of changes in a fund's financial position.

|  | 2019   | 2020   | 2021   | 2022   | 2023   |
|--|--------|--------|--------|--------|--------|
| Scheduled Airlines                               | 23     | 20     | 20     | 22     | 22     |
| Aircraft Traffic Movement (in thousands)         | 974    | 932    | 751    | 778    | 956    |
| Passengers Arriving and Departing (in thousands) | 45,531 | 34,726 | 26,780 | 43,939 | 47,037 |



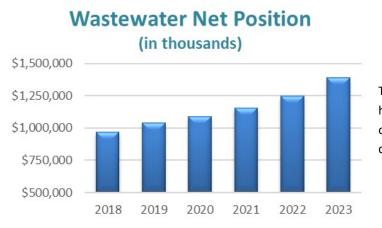
The City's Water System program provides a safe and adequate domestic water supply to all residents in the Phoenix water service area. The major component of the Water System's net position is its investment in capital assets, which includes water mains, hydrants, meters, and service connections.

|  | 2019    | 2020    | 2021    | 2022    | 2023    |
|--|---------|---------|---------|---------|---------|
| Production (billions gallons)              | 94.9    | 97.5    | 106.2   | 100.2   | 96.2    |
| Average Daily Production (million gallons) | 260.7   | 266.3   | 290.9   | 274.5   | 268.9   |
| Miles of Water Main                        | 6,980   | 7,007   | 7,027   | 7,027   | 7,130   |
| Number of Accounts                         | 425,492 | 429,739 | 433,023 | 442,287 | 443,463 |



### **Business-Type Net Position**

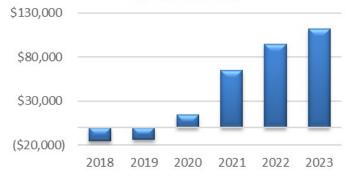




The Wastewater program assists in providing a clean, healthy environment through the effective management of all water borne wastes generated within the Phoenix drainage area.

|                      | 2019    | 2020    | 2021    | 2022    | 2023    |
|----------------------|---------|---------|---------|---------|---------|
| Miles of Sewer Lines | 4,906   | 4,896   | 4,954   | 4,985   | 5,037   |
| Number of Accounts   | 413,967 | 417,633 | 421,521 | 415,840 | 423,122 |

#### Solid Waste Net Position (in thousands)



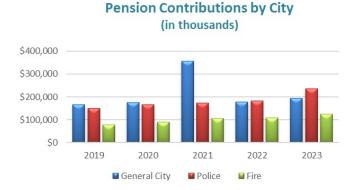
The Solid Waste Fund assists in providing a safe and aesthetically acceptable environment through effective, integrated management of the solid waste stream, including collection, disposal, and recycling activities.

| (in thousands)            | 2019 | 2020 | 2021 | 2022  | 2023 |
|---------------------------|------|------|------|-------|------|
| Residences Served         | 408  | 410  | 414  | 417   | 421  |
| City Disposal (in tons)   | 613  | 638  | 632  | 626   | 613  |
| Total Disposal (in tons)  | 939  | 978  | 986  | 1,004 | 975  |
| Total Recycling (in tons) | 120  | 124  | 129  | 125   | 119  |

### **Pension Plans**



Virtually all full-time employees and elected officials of the City are covered by one of three contributory pension plans. The City of Phoenix Employees' Retirement Plan (COPERS) covers general City employees. Sworn police and fire employees are covered by the Arizona Public Safety Personnel Retirement System (APSPRS) and elected officials are covered by the Elected Officials' Retirement Plan of Arizona (EORPA). Information related to COPERS and the City's portion of APSPRS are shown below.



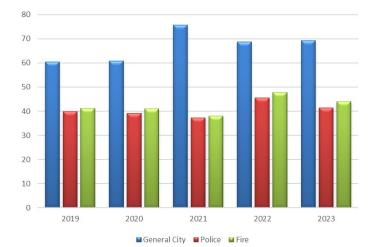
Employees also contribute a percentage of their pay to the pension plans. The percentage required depends on the pension plan to which they belong. The above graph shows historic contribution information.

Pension assets for all plans have remained steady, with the exception of 2021 for the General City, which saw a significant increase due to additional contributions and investment earnings.

The City contributes to each of the pension plans that covers its employees. An actuarially determined amount is contributed to fully fund benefits for active members and to amortize any unfunded actuarial liability. Per City Charter, the City contributes 100% of required contributions, something not every City does.

In 2021, General City contributions increased due to a \$170.0 million pay-down of the unfunded pension liability in the Aviation Enterprise Fund.





#### % Pension Liability Funded

Contributions by the City and the employees are held as assets by each of the respective pension plans. These assets are used to pay current and future retirees.

An independent actuary is hired each year to estimate the liability of each of the pension plans. Plan assets divided by the determined liability equals the percent funded.

In 2021, the General City percentage increased due to a \$170.0 million pension contribution from the Aviation Enterprise Fund, as well as high investment earnings.

Both Police and Fire percentages increased slightly in 2022 due to an increase in investment gains.

### **Key Statistics**











| Selected City Performance Measures |           |              |
|------------------------------------|-----------|--------------|
| Scietted eity i chon               | FY 2023   | ,<br>FY 2022 |
| COMMUNITY PROFILE                  |           |              |
| Phoenix Population                 | 1,674,652 | 1,657,035    |
| Maricopa County Population         | 4,586,431 | 4,586,431    |
| Phoenix Area (in square miles)     | 519       | 520          |
| Per Capita Income                  | 58,308    | 58,308       |
| COMMUNITY ENRICHMENT               |           |              |
| <u>Libraries</u>                   |           |              |
| Book Circulation (in thousands)    | 9,364     | 8,453        |
| Total Stock (in thousands)         | 4,478     | 4,524        |
| Number of Library Branches         | 17        | 17           |
| Parks and Recreation               |           |              |
| City Parks (number of acres)       | 45,085    | 45,085       |
| Number of Playgrounds              | 296       | 296          |
| PUBLIC SAFETY                      |           |              |
| Police                             |           |              |
| Police Precincts                   | 7         | 7            |
| Police Employees (Authorized)      | 3,271     | 3,270        |
| Dispatched Calls for Service       | 611,846   | 665,652      |
| Fire                               |           |              |
| Fire Stations                      | 59        | 59           |
| Fire Employees                     | 2,366     | 2,281        |
| Calls for Service                  | 237,177   | 247,806      |
| TRANSPORTATION                     |           |              |
| Public Transit                     |           |              |
| Ridership (in thousands)           |           |              |
| Bus                                | 16,427    | 16,876       |
| Dial-a-Ride                        | 297       | 285          |
| Light Rail                         | 5,728     | 5,102        |
| Streets                            |           |              |
| Total Miles                        | 4,870     | 4,863        |
| Miles Resurfaced and Sealed        | 404       | 335          |
| Signalized Intersections           | 1,183     | 1,182        |



# **City of Phoenix**



